

Cheshire East Local Plan

Local Plan Monitoring Framework

[ED 54]

August 2020

Contents

1. Introduction	1
2. Development of the LPMF	2
3. Structure of the LPMF.....	3
Indicator targets and trends	3
Indicator sources	4
4. Local Plan Monitoring Framework	5
5. Reviewing the LPMF.....	14

1. Introduction

- 1.1 This document is the Local Plan Monitoring Framework (“LPMF”) [ED 54]. It lists the monitoring indicators that will appear in the Council’s yearly Authority Monitoring Report¹ (“AMR”), and replaces the Monitoring Framework in Table 16.1 of the Local Plan Strategy (“LPS”).²
- 1.2 The AMR seeks to:
- establish what has occurred in the Borough and how trends may be changing
 - consider the extent to which Local Plan policies are being achieved
 - determine whether changes to policies or targets are necessary and whether these are significant enough to prompt a formal review to the Local Plan

¹ https://www.cheshireeast.gov.uk/planning/spatial_planning/cheshire_east_local_plan/authority-monitoring-report/authority-monitoring-report.aspx

² https://www.cheshireeast.gov.uk/planning/spatial_planning/cheshire_east_local_plan/local-plan-strategy/local_plan_strategy.aspx

2. Development of the LPMF

- 2.1 This LPMF has been produced to outline how policies in the Local Plan will be monitored. As Local Plan policies are updated and changes are made to national guidance and legislation, the LPMF must also be responsive to change. The set of indicators and targets included in Table 16.1 of the LPS and the latest AMR have been reviewed and updated with those presented in Section 4 of this document.
- 2.2 As part of the review and update of indicators and targets, the policies in the LPS and Revised Publication Draft Site Allocations and Development Policies Document (“SADPD”) were considered, with appropriate performance measures against which to assess their successful implementation identified, using those contained in Table 16.1 of the LPS and the latest AMR where appropriate. This meant that some existing indicators were deleted and some renamed to make it clearer as to what they were monitoring. However, it is considered that this has led to a more robust LPMF. This process also led to the identification of new indicators and targets. The indicators used in the Sustainability Appraisal Scoping Report June 2017³ were also subject to review, with the intention that they would be used to monitor the significant effects of the Local Plan.
- 2.3 The use of a separate document to define the LPMF, instead of incorporating it into the Revised Publication Draft SADPD, allows for greater flexibility and more robust Local Plan monitoring mechanisms, enabling the LPMF to adapt to changes in national guidance and legislation as well as Local Plan policies and monitoring practices. It will also enable the identification of additional indicators to meet the monitoring requirements of future Local Plan documents, such as the Minerals and Waste Development Plan Document, without the need to review the SADPD.

3

https://www.cheshireeast.gov.uk/planning/spatial_planning/cheshire_east_local_plan/local_plan_consultations/sustainability_appraisal.aspx

3. Structure of the LPMF

- 3.1 The LPS (pp44 to 46) contains four Strategic Priorities that form the basis of the structure for the LPMF:
- Strategic Priority 1: Promoting economic prosperity by creating conditions for business growth
 - Strategic Priority 2: Creating sustainable communities, where all members are able to contribute and where all the infrastructure required to support the community is provided
 - Strategic Priority 3: Protecting and enhancing environmental quality
 - Strategic Priority 4: Reducing the need to travel, managing car use and promoting more sustainable modes of transport and improving the road network
- 3.2 Under each Strategic Priority there is a suite of indicators that monitor the progress of relevant Local Plan policies, as well as a range of indicators that provide a local context and monitor significant effects.
- 3.3 The three types of indicator used are:
- core indicators – these measure the achievement of policy actions in the Local Plan
 - contextual indicators – these provide background data that may not be directly affected by the Local Plan itself
 - significant effects indicators – these monitor the significant effects of the Local Plan and are used in the Sustainability Appraisal baseline. These can be core or contextual as well as stand alone.
- 3.4 Each indicator has a unique reference number related to the Strategic Priority it falls under (for example "EP1") and a designation of indicator type (core, contextual, significant effect). In addition, where appropriate, a target or trend to be achieved has been added, along with an information source that the Council will use to monitor the indicator. A reference is also made to the specific policies the indicator monitors and the local plan document that these policies are contained within (such as the LPS or SADPD).

Indicator targets and trends

- 3.5 For policies where clear outputs are required, such as those relating to housing delivery, specific targets have been included in the LPMF. Performance against such targets can inform whether Local Plan policies should be reviewed.
- 3.6 For policies where it is not possible to attach a clear target, a general trend has been included in the LPMF to identify whether a broad direction of travel is being met. This can include either an increase or a decrease in a recorded indicator.

- 3.7 For other indicators that provide helpful background data, neither a target nor a trend is appropriate.
- 3.8 The Ministry of Housing, Communities and Local Government have published the 'Town and Country Planning (Use Classes)(Amendment)(England) Regulations 2020', bringing a raft of changes to the use class system in relation to high street uses. The changes take effect from the 1 September 2020 and could affect the retail based indicators. While we have not been able to take account of them in this version of the LPMF as their publication has coincided with the Council's deadline for completing work on the SADPD for internal approval and consultation, they will be included in the next revision of the LPMF document.

Meeting targets

- 3.9 Where it would appear through monitoring that targets are not being met, it may be necessary to:
- review the policies in the Local Plan⁴ to see if they need to be amended in order to deliver the Strategic Priorities
 - consider alternative strategies
 - take appropriate management action to remedy the cause of under-performance.
- 3.10 This will be identified in the AMR.
- 3.11 The need to update policies or take appropriate management action will take into account evidence on likely future delivery, for example information on granting of planning permissions and feedback from developers on the prospects for the implementation of schemes.

Indicator sources

- 3.12 For each indicator a source of information is identified, which is considered, in the main, to be easily obtainable on a yearly basis or more frequently. If information is available less regularly, then the date to which the information applies and the date on which the information was published will be clearly shown. Sources include national statistics and information collected/held by the Council. If the information source changes or the information is no longer available, then this will be noted in the AMR and addressed in a review of the LPMF.

⁴ ¶33 of the National Planning Policy Framework (February 2019) requires Local Plan policies to be reviewed every five years. Relevant strategic policies may need an earlier review if local housing need is expected to change significantly in the near future.

4. Local Plan Monitoring Framework

4.1 Table 4.1 details the LPMF. It is split by Strategic Priority and then by indicator type (core, contextual and significant effects⁵). It is intended that this format will be followed in the yearly AMR produced and published by the Council.

Ref	Indicator Title	Type ⁶	Key Policies monitored		Target	Source
			LPS	SADPD		
Strategic Priority 1: Economic prosperity						
EP1	Employment land supply	Core	PG 1	EMP 2	Maintain a continuous supply to support growth of the local economy	CEC Employment monitoring database
EP2	Net take up of employment land by location from 2010	Core	PG 7	PG 8	For net take up to meet the spatial distribution outlined in LPS Policy PG 7 and SADPD Policy PG 8	CEC Employment monitoring database
EP3	Amount of employment land lost	Core	EG 3	EMP 1, EMP 2	No employment land loss that is not justified according to LPS Policy EG 3 criteria	CEC Employment monitoring database
EP4	Town centre use floorspace completions - amount and sequential location	Core	EG 5	RET 2, RET 3, RET 7	Majority of completions to be located in town centres	CEC Employment monitoring database and Retail application monitoring database
EP5	Number of vacant retail units in town centres	Core	-	RET 7	CE average yearly vacancy rate to be below the national vacancy rate	CEC Shopping survey database
EP6	Town centre units - use class breakdown	Core	-	RET 7	Maintain the majority of the town centre in A1 use	CEC Shopping survey database
EP7	Neighbourhood parades of shops - use class breakdown	Core	-	RET 6	Maintain the role of the Neighbourhood Parades of shops in line with SADPD Policy RET 6	CEC Shopping survey database
EP8	Progress on major regeneration schemes	Core	-	RET 10, RET 11	Description of progress of schemes to completion, and inclusion of any new schemes	CEC Regeneration service
EP9	Number of indoor and outdoor markets, by settlement	Core	EG 5	-	No loss of markets	Cheshire East markets
EP10	Percentage of working age	Core, ED	SC 3	-	No target	Annual Population

⁵ Significant effects indicators are identified in the LPMF by the sustainability topic that they relate to: biodiversity, flora and fauna (“BFF”); population and human health (“PHH”); water and soil (“WS”); air (“A”); climatic factors (“CF”); transport (“T”); cultural heritage and landscape (“CHL”); social inclusiveness (“SI”); economic development (“ED”)

⁶ Significant effect indicators are identified by sustainability topic abbreviation

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Ref	Indicator		Key Policies monitored		Target	Source
	Title	Type ⁶	LPS	SADPD		
	population whose highest qualification is NVQ level 1/2/3/4 or higher/other/none					Survey, Office for National Statistics ("ONS"), NOMIS
EP11	Net jobs growth rate	Core	PG 1	-	Net jobs growth (including self-employment and non B uses) of 31,400 (average of 0.7% jobs growth rate) over the Plan period	Business Register and Employment Survey open access data series, ONS, Nomis
EP12	Jobs density	Contextual, ED	-	-	No target	Jobs density data, ONS, NOMIS
EP13	Employment by occupation	Contextual, ED	-	-	No target	Annual Population Survey workplace analysis, ONS, NOMIS
EP14	Percentage of residents in employment	Contextual, ED	-	-	No target	Annual Population Survey, ONS, NOMIS
EP15	Unemployment rates (for economically active residents aged 16+)	Contextual, ED	-	-	No target	Model-based estimates of unemployment, ONS, NOMIS
EP16	Claimant count rate	Contextual, ED	-	-	No target	[1] Claimant Count, ONS, NOMIS [2] ONS mid-year population estimates
EP17	Average earnings (gross weekly)	Contextual	-	-	No target	Annual Survey of Hours and Earnings, ONS, NOMIS
EP18	Number of businesses	Contextual, ED	-	-	No target	'UK Business Counts - Enterprises' data, ONS, NOMIS
EP19	Businesses by rural-urban typology and industry	Contextual, ED	-	-	No target	'UK Business Counts - Enterprises' data, ONS, NOMIS
EP20	Rural area employment total	Contextual, ED	-	-	No target	Business Register and Employment Survey open access data series, ONS, NOMIS
Strategic Priority 2: Sustainable communities						
SC1	Housing completions	Core	PG 1	-	1,800 homes to be completed each year	CEC Housing database
SC2	Five year housing land supply	Core, SI	PG 1	-	Maintain at least a five year deliverable supply of housing land	CEC Housing database
SC3	Managed delivery of minimum housing target	Core, SI	PG 1	-	Demonstrate how the housing requirement of 36,000 dwellings will be achieved over the plan	CEC Housing database

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Ref	Indicator		Key Policies monitored		Target	Source
	Title	Type ⁶	LPS	SADPD		
					period	
SC4	Housing completions by location from 2010	Core	PG 7	PG 8	For completions to meet the spatial distribution outlined in LPS Policy PG 7 and SADPD Policy PG 8	CEC Housing database
SC5	Types of dwelling completed	Core	SC 4	HOU 1	To meet the requirements identified in the Housing Mix Study	CEC Housing database
SC6	Sizes of dwelling completed, by number of bedrooms	Core	SC 4	HOU 1	To meet the requirements identified in the Housing Mix Study	CEC Housing database
SC7	Gross affordable housing completions	Core	SC 4, SC 5	HOU 1	355 affordable homes to be completed each year	CEC Housing database
SC8	Rural exception sites completions (dwgs)	Core	SC 6	-	No target	CEC Housing database
SC9	Self-build and custom-build homes permissions/completions	Core	-	HOU 3	Meet the level of demand established by reference to the number of entries added to the Council's Part 1 register during each (yearly) base period.	CEC Housing database
SC10	Net additional pitches/plots for Gypsy, Traveller and Travelling Showpeople	Core	SC 7	HOU 5a, HOU 5b	34 additional permanent residential pitches for Gypsies and Travellers; a transit site of between five and 10 pitches for Gypsies and Travellers; five additional plots for Travelling Showpeople to be completed by 2030	Cheshire Partnership Gypsy Traveller Coordinator & CEC Housing database
SC11	New assembly and leisure floorspace completions	Core	SC 1	-	No target	CEC Retail application monitoring database
SC12	Amount of assembly and leisure floorspace lost	Core	SC 1, SC 2	-	No assembly or leisure floorspace loss that is not justified according to LPS Policies SC 1 and SC 2 criteria	CEC Retail application monitoring database
SC13	Provision of outdoor sports facilities	Core	SC 2	REC 3	No quantitative and qualitative loss; delivery of recommendations in an adopted sports strategy action plan	CEC Strategic Planning service
SC14	Provision of indoor sports facilities	Core	SC 2	REC 2	No net loss of indoor sports facilities, as recorded on the Sport England Active Places database	Sport England Active Places database
SC15	Number of crimes	Core, PHH	SC 3	-	No target	Cheshire Constabulary
SC16	Total resident population	Contextual, PHH	-	-	No target	ONS mid-year population estimates
SC17	Population density	Contextual, PHH	-	-	No target	[1] ONS mid-year population estimates. [2] Table P04UK ('2011 Census: Population

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Ref	Indicator		Key Policies monitored		Target	Source
	Title	Type ⁶	LPS	SADPD		
						density, local authorities in the United Kingdom'), 2011 Census, ONS
SC18	Population by age structure	Contextual, PHH	-	-	No target	ONS mid-year population estimates
SC19	Population forecast	Contextual, PHH	-	-	No target	Population forecasts produced by Opinion Research Services (ORS) for the Cheshire East Housing Development Study 2015, ORS, June 2015, Local Plan Exam Library reference [PS E033]
SC20	Population by ethnic group	Contextual, PHH	-	-	No target	Table KS201EW (Ethnic Group), 2011 Census, ONS
SC21	Religious affiliation and identification	Contextual, PHH	-	-	No target	2011 Census Table KS209EW (Religion) and 2001 Census Table KS007 (Religion), ONS
SC22	Number of children in low income families (under 16s)	Contextual, PHH	-	-	No target	Public Health England, Public Health Outcomes Framework
SC23	Life expectancy at birth (male and female)	Contextual, PHH	-	-	No target	ONS, Public Health Outcomes Framework
SC24	Percentage of obese children (Reception and Year 6)	Contextual, PHH	-	-	No target	NCMP
SC25	Smoking prevalence in adults - current smokers	Contextual, PHH	-	-	No target	Annual Population Survey, Public Health Outcomes Framework
SC26	Percentage of adults (aged 18+) classified as overweight or obese	Contextual, PHH	-	-	No target	Sport England Active Lives Survey, Public Health Outcomes Framework
SC27	Percentage of physically active adults	Contextual, PHH	-	-	No target	Sport England Active Lives Survey, Public Health Outcomes Framework

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Ref	Indicator		Key Policies monitored		Target	Source
	Title	Type ⁶	LPS	SADPD		
SC28	Incidence rate of and mortality from malignant melanoma	Contextual, PHH	-	-	No target	Cheshire East Joint Strategic Needs Assessment - skin cancer
SC29	Incidence rate of and mortality from major cancers	Contextual, PHH	-	-	No target	Cheshire East Joint Strategic Needs Assessment - all cancers, lung cancer, bowel cancer
SC30	Under 75 mortality rate from all cardiovascular diseases and respiratory disease	Contextual, PHH	-	-	No target	Public Health England, Public Health Outcomes Framework
SC31	Rate of killed and seriously injured casualties on England's roads	Contextual, PHH	-	-	No target	Department for Transport, Public Health Outcomes Framework
SC32	Dwelling type by stock	Contextual, SI	-	-	No target	Table 100 (Number of dwellings by tenure and district, England), Live tables on dwelling stock, Ministry of Housing, Communities and Local Government ("MHCLG")
SC33	Average (mean) house price in the Borough	Contextual, SI	-	-	No target	Land Registry House Price Index data interrogation tool web page
SC34	LSOAs with a deprived living environment in England	Contextual, SI	-	-	Identify how poorly performing Lower Super Output Areas (as measured by the Index of Multiple Deprivation) are changing over time	English Indices of Deprivation 2019, MHCLG
SC35	Gender breakdown in deprived areas	Contextual, SI	-	-	No target	Table QS104EW (Sex), 2011 Census, ONS
SC36	Car access in deprived areas	Contextual, SI	-	-	No target	Table KS404EW (Car or van availability), 2011 Census, ONS
SC37	Ethnic diversity in deprived areas	Contextual, PHH	-	-	No target	Table QS201EW (Ethnic group), 2011 Census, ONS
SC38	Health deprivation and disability	Contextual, PHH	-	-	No target	English Indices of Deprivation 2019, MHCLG

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Ref	Indicator		Key Policies monitored		Target	Source
	Title	Type ⁶	LPS	SADPD		
SC39	Fuel poverty	Contextual, PHH	-	-	No target	'Fuel Poverty Statistics England' and 'Sub-regional Fuel Poverty England', Department for Business, Energy & Industrial Strategy
SC40	Distance travelled to work, by gender	Contextual, SI	-	-	No target	Table DC7102EW1a (Distance travelled to work by sex by age), 2011 Census, ONS
SC41	People of working age classified as Equality Act core or work limiting disabled	Contextual, PHH	-	-	No target	Annual Population Survey, ONS
SC42	People married or in a registered same sex civil partnership	Contextual, PHH	-	-	No target	Table KS103EW (Marital and civil partnership status), 2011 Census, ONS
SC43	Number of conceptions	Contextual, PHH	-	-	No target	Table 5: Conceptions (numbers and rates) 1,2,3 and outcome: age of woman at conception and area of usual residence, ONS
SC44	Average minimum travel times to nearest key services by Cheshire East LSO and rural-urban typology	Contextual, SI	-	-	No target	Tables JTS0501 to JTS0508, Journey Time Statistics, Department for Transport,
Strategic Priority 3: Environmental quality						
EQ1	Percentage of dwellings completed on previously developed land	Core	SE 2	-	No target, but to seek to increase long term trends	CEC Housing database
EQ2	Amount of employment floorspace completed on previously developed land	Core	SE 2	-	No target, but to seek to increase long term trends	CEC Employment monitoring database
EQ3	Density of new housing developments (dwellings per hectare)	Core	SE 2	HOU 2	Residential development proposals are generally expected to achieve a net density of at least 30 dwellings per hectare	CEC Housing database
EQ4	Number of designated biodiversity and geodiversity sites, by type	Core, BFF	SE 3	-	No loss of designated biodiversity or geodiversity sites that is not justified according	Natural England, Joint Nature Conservation

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Ref	Indicator		Key Policies monitored		Target	Source
	Title	Type ⁶	LPS	SADPD		
					to LPS Policy SE 3 criteria.	Committee, Peak District National park, CEC Strategic Planning service, CEC Environmental Planning service
EQ5	Change in areas of biodiversity importance as a result of permitted development	Core	SE 3	ENV 2	No land designated as SSSI, Local Geological Site, Local Nature Reserve or Local Wildlife Site to be lost to permitted development without replacement or improvement	CEC Environmental Planning service
EQ6	Number of designated heritage assets	Core, CHL	SE 7	HER 1, HER 2, HER 4, HER 5, HER 6, HER 7	No reduction in the number of designated heritage assets	Cheshire Historic Environment Record
EQ7	Number of designated heritage assets at risk	Core	SE 7	HER 1, HER 2, HER 5, HER 6, HER 7, HER 9	To seek an on-going reduction in the number of heritage assets at risk during the plan period so that the overall number is less in 2030 than it was at the start of the Plan period, where there were 30 designated heritage assets at risk	Historic England
EQ8	Number of locally important buildings lost	Core	SE 7	HER 3	No target - long term trends to be minimised	CEC Environmental Planning service
EQ9	Renewable energy - approved and installed applications and capacity	Core	SE 8	-	No target, but to seek to increase long term trends	CEC Renewable energy monitoring database
EQ10	Average CO2 emissions per person	Core	SE 9	-	For the average CO2 emissions per person to be less in 2030 than at the start of the Plan period (9.0 tonnes)	UK local authority and regional carbon dioxide emissions national statistics, DBEIS
EQ11	Mineral provision and landbanks	Core	SE 10	-	To meet relevant mineral targets as identified in Local Aggregate Assessments and maintain mineral landbanks in line with national planning policy	Cheshire East Local Aggregate Assessment
EQ12	Sales of primary land-won aggregates	Core, WS	SE 10	-	No target	Cheshire East Local Aggregate Assessment
EQ13	Local Authority collected waste arisings and amount of waste recycled, recovered or going for disposal	Core, WS	SE 11	-	To meet relevant nationally and locally set waste targets	DEFRA
EQ14	Amount of produced and handled construction, demolition and	Core	SE 11	-	Compare with forecast assumptions in latest Waste Needs Assessment	North West Aggregate Working Party Annual

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Ref	Indicator		Key Policies monitored		Target	Source
	Title	Type ⁶	LPS	SADPD		
	excavation waste					Monitoring Report
EQ15	Capacity of new waste management facilities	Core	SE 11	-	Compare with forecast assumptions in latest Waste Needs Assessment	CEC Development Management service
EQ16	Household waste collection per head (kg) per annum	Core, WS	SE 11	-	Conform with Cheshire East Council's Municipal Waste Management Strategy	DEFRA Local Authority Collected Waste statistics - Local Authority data (England)
EQ17	Percentage of households served by kerbside collection	Core	SE 11	-	Conform with Cheshire East Council's Municipal Waste Management Strategy	DEFRA Local Authority Collected Waste statistics - Local Authority data (England)
EQ18	Number of planning applications approved contrary to EA advice on water quality grounds	Core	SE 13	ENV 17	Zero applications	Environment Agency
EQ19	Number of planning applications approved contrary to EA advice on flood risk	Core	SE 13	ENV 16	Zero applications	Environment Agency
EQ20	Ecological and chemical river quality	Core, WS	SE 13	ENV 17	To achieve good status for all water bodies	Environment Agency
EQ21	Highest, lowest and average air quality in Air Quality Management Areas	Core, A	SE 12	ENV 12	Reduction of specific pollutants through the lifetime of the Plan	CEC Environmental Protection service
EQ22	Significant priority species and habitats	Contextual, BFF	-	-	No target	Cheshire Wildlife Trust
EQ23	Proportion of high quality agricultural land	Contextual, WS	-	-	No target	Cheshire East Council - Report on the Role of the Best and Most Versatile Land in Cheshire East. Local Plan Exam Library Ref [PC B025]
EQ24	Car or van ownership	Contextual, A	-	-	No target	ONS
EQ25	Method of travel to work by distance travelled	Contextual, A	-	-	No target	Table DC7701EW1a (Method of travel to work (2001 specification) by distance travelled to work), 2011 Census, ONS
EQ26	Distance travelled to work	Contextual, ED	-	-	No target	2011 Census Table QS702EW (Distance

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Ref	Indicator		Key Policies monitored		Target	Source
	Title	Type ⁶	LPS	SADPD		
EQ27	Carbon dioxide emissions by sector	Contextual, CF	-	-	For CO2 emissions by sector to be less in 2030 than at the start of the Plan period (3,266.3kt of CO2).	travelled to work), ONS UK Local Authority and regional carbon dioxide emissions national statistics, Department for Business, Energy & Industrial Strategy
EQ28	Housing energy efficiency rating	Core, CF	-	ENV 7	No target	CEC Building Control service
EQ29	Historic land classification	Contextual, CHL	-	-	No target	Cheshire County Council and English Heritage: The Cheshire Historic Landscape Characterisation (2007)
EQ30	Landscape character types	Contextual, CHL	-	-	No target	Cheshire East Landscape Character Assessment, LUC, May 2018
EQ31	Area of Green Belt and Green Gap	Contextual, CHL	-	-	No target	[1] Local authority Green Belt statistics for England, MHCLG [2] CEC Strategic Planning service
Strategic Priority 4: Sustainable travel						
ST1	Provision of infrastructure	Core	IN 1, CO 2	INF 8	To achieve implementation of the latest published list of priority infrastructure schemes	CEC Highways, Education and Leisure services
ST2	Delivery of public transport schemes listed in LPS Policy CO 1 4. i. and ii	Core	CO 1	-	Schemes delivered by 2030	CEC Highways and Infrastructure services
ST3	Vehicle miles driven	Contextual, T	-	-	No target	Department for Transport Road Traffic Statistics

Table 4.1 Local Plan Monitoring Framework

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5. Reviewing the LPMF

- 5.1 It is anticipated that the LPMF will be reviewed periodically, using the latest AMR as a starting point. The following activities could trigger the need for an update to the LPMF:
- the adoption or revision of a Local Plan document
 - the discontinuing of an existing data source for providing indicator information
 - the availability of a new data source that could improve Local Plan policy monitoring
- 5.2 This LPMF is being published at the same time as the Revised Publication Draft SADPD. The LPMF may be subject to further revision as the Revised Publication Draft SADPD undergoes an examination in public (expected to take place in mid 2021) and its subsequent steps leading to adoption. Any revisions to the LPMF resulting from revisions to the SADPD policies or the other influences referred to above will be set out in a future version of this document.